

**Replies of Inspection Report on the audit for F.Y. 2024-25 of H.N.B. Garhwal University.**

Para No.	Reference number	Audit Para	Replies
Para 1	OBS-1787023	Objectives were not achieved even after the expenditure of rupees 19.67 crore in HNBGU, Srinagar due to non-completion of Construction works timely.	The information is Sought from the CPWD and will be provided to the audit team as received. The correspondence is being made with the working agency CPWD to complete the work and close the account.
Para 2	OBS-1791319	Non adjustment of huge advances given to colleges for examination center was not adjusted even after the laps of more than one to ten financial years.	The correspondence has been made with the colleges regarding settlement of advance but response is not received yet. Letter for the settlement of advances has been sent to the colleges.
Para 3	OBS-1802255	Less deduction of TDS on the non-exempted 4% NPS contribution (Employer)	Response is same as submitted earlier.
Para 4	OBS-1807638	Papers are not available of advances given for repair and maintenance due to long period of time (and more than 12 years) in HNBGU.	Work completion certificate and utilization certificate of the work assigned in new of advances is to be received from CPWD.
Para 5	OBS-1814724	Cash book was not being written in some sections of HNBGU, Srinagar Pauri Garhwal.	Few departments lack in maintain Cash book even after providing sufficient directions. Instruction will be given to the section to improve their working Of Cash book and periodically checked by competent authority. A training session will be organized to improve their working skill and audit objections will be sort out.
Para 6	OBS-1783516	Blocked of fund amounting to Rs. 50.93 crore and non-compliance with GFR 2017 rules.	These unutilized grants are long pending and information will be shared with audit once the records are being traced.
Para 7	OBS-178686	Miscellaneous advances of rupees 53.51 lakh not adjusted even after the lapse of more than 11 financial years in HNBGU Srinagar.	These advances are pending from very long period of time for which no adjustment vouchers received. Communication details of concern persons who have taken advances is not available due to long time past.

Para 8	OBS-1787764	Avoidable payment of property tax to Nagar Palika Parishad, Srinagar Pauri Garhwal amounting to rupees 4.98 lakhs.	A correspondence with Nagar Nigam will be done in this matter.
Para 9	OBS-1812940	Suboptimal investment practices leading to loss of rupees 68.43 lakh interest income.	The balance fund in the GPA bank account is invested after the meeting of investment committee the balance in auto sleep account is now invested in SBI FP after the meeting (Minutes are enclosed).



**Inspection Report on the audit of office of the Hemvati Nandan Bahuguna Garhwal University, Srinagar, Pauri Garhwal**

**PART-I- (Introduction)**

The audit of office of the Hemvati Nandan Bahuguna Garhwal University, Srinagar, Pauri Garhwal was conducted from 15/12/2024 to 27/01/2025 by the following members of field audit party of office of the Branch: DGA (Central), Lucknow at Prayagraj.

Name	Designation	Member from	Member till
RAVI PRATAP SINGH YADAV	Sr. Auditor	15/12/2024	27/01/2025
RAVI BHUSHAN	Sr. Auditor	15/12/2024	27/01/2025
BAJRANG SINGH CHANDEL	Sr. Audit Officer	15/12/2024	27/01/2025
SANJAY OJHA	Asst. Audit Officer	15/12/2024	27/01/2025

The audit was supervised by the following officers.

Name	Designation	Effective from	Effective to
BAJRANG SINGH CHANDEL	Sr. Audit Officer	15/12/2024	27/01/2025

The last audit of this unit was conducted by Sh. Bajrang Singh Chandel (SAO), Sh. Sanjay Ojha (AAO), Sh. Ravi Pratap, and Sh. Ravi Bhushan (Sr. Auditor) for the period from April 2022 to March 2023. The audit was carried out between January 15, 2024, and February 19, 2024.

The under mentioned officials have held the charge of their respective posts in the Hemvati Nandan Bahuguna Garhwal University, Srinagar (Garhwal) during the period of Audit.

Name of Post	Name of the Official	Period
Vice-Chancellor	Prof. Annpurna Nautiyal	31.10.2019 to 30.11.2024
Vice-Chancellor	Prof. M. S. Rauthan	05.12.2024 to Till date

**General Setup and activities**

Hemvati Nandan Bahuguna Garhwal University, Srinagar (Garhwal) located in the state of Uttarakhand and established as a State University vide UP State Government notification No:

(10)/(865)/15/(75)/(85)/64 Dated:23/11/1973. It has a rare distinction of taking birth through a powerful popular movement during early seventies in last century. This movement symbolized the hopes and aspirations of the masses of the region of Garhwal for the development through the instrument of higher education. The people of this remote mountainous region agitated for the opening a university at a small but historic semi-rural town of Srinagar. It was an expression of the quest for empowering their future generations for overcoming endemic economic and social backwardness, geographic and environmental constraints, re-assertion of cultural identity and harnessing of the local natural and human resources for development.

The University has subsequently been upgraded to Central University by an act of Parliament ie.The Central University Act-2009. The University has thus been entrusted with new responsibilities to guide its students, faculty and all other stakeholders to achieve excellence in academics and strive for all round development of students. Since its inception, the University has shown commitment towards regional and community development which is inherent in its teaching courses, research agenda and other outreach and extension initiatives. The synergy derived from circumstances of its genesis still inspires and promotes its vision for future.

The University, nestled in the lap of Himalayan ranges in the Garhwal region of Uttarakhand, is a residential cum affiliating institution of higher learning. It has jurisdiction over seven districts of Garhwal region of Uttarakhand.

The University has three campuses distantly located from each other: -

- (1) Biralal Campus, Srinagar Garhwal with its extension at Chauras Campus.
- (2) B. Gopal Reddy (BGR) Campus, Pauri
- (3) Swami Ram Teerath (SRT) Campus, Badshahithaul, Tehri.

In all three Campuses of the University the undergraduate, post-graduate and research programmes are being offered in different disciplines. Besides, conventional courses under different streams of studies the University has introduced some regionally relevant courses that are of importance for the region in particular and mountains in general.

### **Internal Check and supervision**

There is internal audit conducted by Chartered Accountant in the University.

### **PART-II** ***(Audit Findings)***

#### **PART-II-(A)** **(Significant Audit Findings)**

NIL

#### **PART-II-(B)** **(Other incidental Audit Findings)**

**Reference Number: OBS-1787023**

**Para 1 : Objectives were not achieved even after the expenditure of Rs. 19.67 crore in HNBGU, Srinagar due to non-completion of construction works timely.**

According to the MOU, signed by HNBGU, Srinagar with the Construction Agency (CPWD), the construction agency was responsible for timely completion of construction works. The fund for the construction is taken as a loan from the Higher Education Funding Agency (HEFA) or by grant provided by government of India for infrastructure development so that facilities may be provided to students.

Scrutiny of records of construction works of HNGBU, Srinagar Pauri revealed that a total of 09 works were incomplete at the end of financial year 2023-24. It was also seen that the completion dates of these works were expired, and these works were incomplete till the date of audit. The details of these works are given below-

(Amount in lakhs)

S N	Name of the works	Cost as per AA&E S	Date of start	Date of completi on/Revis ed date	Progress		Handed overtake n over or not
					Physic al	Financia l	
01	<a href="#">Faculty Development Centre at Chauras.</a>	390.00	20.06.1 2	19.04.20 / 25.11.21	100%	386.00	No
02	<a href="#">Development of infrastructure facilities for differently abled people at Library building Srinagar.</a>	52.97	05.03.2 1	04.08.21 /18.05.2 2	100%	60.73	No
03	<a href="#">120 bedded girls hostel water supply sanitation Srinagar.</a>	1630.7 8	04.07.1 9	03.05.20 /15.11.2 2	100%	1412.4 5	No
04	<a href="#">Establishment of submersible water pump Chauras.</a>	91.05	=	=	=	0.10	No
05	<a href="#">Strengthening/Resurfacing/Widening of roads at residential compound Chauras.</a>	46.71	03.07.2 3	02.09.23 /15.02.2 4	100%	0.19	No
06	<a href="#">Repair/Renovation of Boys hostel SRT campus Tehri.</a>	96.00	03.07.2 3	02.09.23 /28.02.2 4	100%	41.13	No
07	<a href="#">Repair/renovation of Boys hotel SRT Campus Tehri (Balance work).</a>		=	=	=	0	No
08	<a href="#">Development and Strengthening/ Resurfacing/ of roads at BGR campus Pauri.</a>	77.61	02.07.2 3	01.09.23 /30.04.2 4	40%	40.27	No
09	<a href="#">Repair of laboratories aluminum partition and other works Chauras.</a>	88.93	17.12.2 3	06.03.24 / 31.03.24	75%	27.80	No

It is clear from the table that works are delayed for one to four financial years. Works are not being completed on time hence time overrun, and cost overrun could not be denied. The completion dates of every work on the table are extended more than one time and even after work are incomplete. Hence, the objectives of the above works are not achieved timely, and it could not be said also how much time would be taken to complete the above works.

On this being pointed out the authority replied that working agency and construction and maintenance department is responsible for delay for construction work. Information

[regarding extension and revised estimates is sought from the CPWD and will be provided to the audit team as received. The correspondence is being made with working agency CPWD to complete the work and close the account.](#) The reply is not acceptable because the works mentioned at s.n. 01 to 03 and 05 to 06 was completed in the financial year 2021-22 to 2023-24 but handing over and taken over was not done till date of audit. Thus, more than two financial years had been completed but its accounts were not closed. Other works are also delaying and time overrun, and cost overrun could not be denied. The objectives of above works are also not being achieved due to delay in construction works. The reply of the authority is self-explanatory how internal control is weak in HNBGU.

Hence the matter of, “Objectives were not achieved even after the expenditure of Rs. 19.82 crore in HNBGU, Srinagar due to non-completion of construction works timely” is being brought in the notice of higher authorities.

**Reference Number: OBS-1791319**

**Para 2. Non-adjustment of huge advances given to colleges for examination Centre was not adjusted even after the lapse of more than one to ten financial years .**

According to GFR rules 323. (iv) The Head of the Office shall be responsible for timely recovery or adjustment of the advance.

Read with Rule 57 of GFR 2017 under title “Control of Expenditure against Budget” and specially point (i) to (iv) of Rule 57 (5) says that the head of the Department and the Account Officer shall be jointly responsible for the monthly reconciliation of the figures given in the accounts maintained by the Head of the Department with those appearing in the Account Officer’s books.

[Scrutiny of records of advance register of HNBGU, Srinagar Pauri, it was seen that Rs. 28815399 were lying unadjusted amount of advances given to Colleges for examination centres for holding the examination. It can be also seen in the balance sheet of financial year 2023-24. Analysis of records also revealed that no efforts were done to settle these advances from 2013-14.](#) There was not any correspondence with these colleges in any year. Due to lackadaisical approach towards taking the adjustment of these advances made it difficult because second and third advances were given without taking adjustment of previous advance, resulted these were being increased year to year. [Analysis of 69 colleges also revealed that the amount of advance \(Rs.13052048\) was either same \(10132756\) or increased \(Rs. 2919292\) in ten years. It was also noted that in these 69 colleges only nine colleges have affiliation with the University and rest 60 colleges is not affiliated with the University at present time.](#) It would not be easy to adjust these advances in the absence of all paper works and long periods of time.

Many time objections were raised in audit, but no step was taken to adjust these outstanding advances.

[On this being pointed out the authority replied that correspondence has been made with the colleges regarding settlement of advance, but response is not received yet.](#) The reply of the authority was not tenable because long period of time had been expired and not steps were taken to settle these advances. It could not be denied that

the settlement of these advances is not easy due passing of long period, cancellations of affiliation of colleges with University and responsible person/officer may retire, transferred or death.

Hence the matter of, “Non-adjustment of advances given to colleges for examination Centre was not adjusted even after the lapse of more than one to ten financial years of Rs. 2.88 crores” is being brought in the notice of higher authorities.

**Reference Number: OBS-1802255**

**Para 3. Less deduction of TDS on the non-exempted 4% NPS contribution (Employer) .**

According to the instructions from the Income Tax Department for ITR-1 filing validation: Deductions under section 80CCD(2) should not exceed 10% of the salary contributed by employers other than the Central Government or State Government. Upon scrutinizing the records of HNBGU, Srinagar, it was discovered that HNBGU, Srinagar, being an autonomous institution, is contributing 14% towards the National Pension System (NPS). However, during the calculation of Tax Deducted at Source (TDS) and the preparation of Form 16, the entire 14% contributed amount was considered for exemption under 80CCD(2), which is in violation of Income Tax regulations.

As per income tax instructions, an autonomous institute should only consider 10% of the employer's contribution for exemption under section 80CCD(2), with the remaining 4% being treated as non-exempted. This should be reflected in Form 16, and TDS should be deducted accordingly from the employee's salary.

Audit observed that the HNBGU, Srinagar despite having an autonomous status is not deducting Tax on 4% of employers contribution to NPS. The 4% (14-10) is in excess of ceiling limit of 10% of employer contribution claimed as deduction u/s 80CCD2. Rs 92.09 lakh has been less deducted as Tax since FY 2020-21 to 2023-24. (detailed in annexure)

Opted Existing Regime of Income Tax					
	Short deduction of TDS				
Category	FY2020-21	FY 2021-22	FY 2022-23	FY 2023-24	Total
General	1295737	685421	2068613	<u>1954997</u>	6004768
Opted New Regime of Income Tax					



General	164792	337844	691969	<u>2009566</u>	320417 1
<b>Grand Total</b>	2174358	<b>1023265</b>	2760582	3964563	<b>920893</b> <b>9</b>

On pointing out on the above The University replied that

Reply 1: Figures are as per accounts record.

Reply 2: Reply is same as provided earlier

Previous reply was HNBGU Srinagar is receiving funding solely from the Indian government and operates under its control, following government rules and regulations for employees.

In this regard it is On being pointed out, it was replied that HNBGU Srinagar is receiving funding solely from the Indian government and operates under its control, following government rules and regulations for employees.

Reply is not tenable, despite having an autonomous status is not deducting Tax on 4% of employers contribution to NPS. The 4% (14-10) is in excess of ceiling limit of 10% of employer contribution claimed as deduction u/s 80CCD2.

In this regard following is submitted for kind perusal pls:-

1. Receiving government fund in no way alters the autonomous status of IIT Roorkee to Central Government Institution.
2. The CBDT guidelines clearly states that except central and state government employee, tax deduction ceiling limit is restricted to 10% only.

In light of the above, matter brought to the notice of higher authority.

**Reference Number: OBS-1807638**

**Para 4. Papers are not available of advances given for Repair and Maintenance due to long period of time (more than 12 years) in HNBGU.**

**According to Rule 21 of GFR (Standards of financial propriety)**, every officer incurring or authorizing expenditure from public moneys should be guided by high standards of financial propriety. Every officer should also enforce financial order and strict economy and see that all relevant financial rules and regulations are observed, by his own office and by subordinate disbursing officers.

As per Rule 292(1) of the GFR, 2005 (The same provision has been placed under rules 323(1) of the GFR 2017), the Head of the Office may sanction advances to a Government Servant for purchase of goods or services or any other special purpose needed for the management of the office, subject to the following conditions:- (1) the amount of expenditure being higher than the permanent advance available, cannot be met out of it. (ii) The purchase



or other purpose cannot be managed under the normal procedures, envisaging post procurement payment system. (iii) the amount of advance should not be more than the power delegated to the Head of Office for the purpose (iv) The head of the office shall be responsible for timely recovery or adjustment of the advance. Rule 292 (2) of GFR states that adjustment bill, along with balance if any, shall be submitted by the government servant within 15 days from the drawl of advance, failing with the advance or balance shall be recovered from his next salary.

Scrutiny of records revealed that advances given to working agency CPWD was not settled in the books of account of HNBGU, Srinagar Pauri. These advances Rs. 241054583 were given under the head of "Repair and Maintenance" as shown in the balance sheet of the University March ending 2024. Detailed scrutiny of records revealed that the records of advances of Rs. 37045000 was not available in the University due to long periods of time was passed away. These advances are being shown before the financial year of 2013-14 and it is being continued till date of audit. Advances were increasing year to year (Rs. 233165700 in 2022-23 and Rs. 241054583 in 2023-24). No further enquiries or correspondence were done with working agency CPWD by the University. The reconciliation of accounts was also not done with the working agency. When the information was short-out by the audit party from the working agency CPWD through the auditee unit (HNBGU), it was seen that many works were completed, and the balance amount was lying with the working agency, but the balance amount was not withdrawn by the entity. Details are given in the table below-

*(Amount in Rs.)*

<u>S.N.</u>	<u>Name of work</u>	<u>Date of completion</u>	<u>Balance Amount lying with CPWD</u>
<u>01</u>	<u>Faculty development centre building for HNBGU Chauras.</u>	<u>25.11.2021</u>	<u>734586</u>
<u>02</u>	<u>120 bedded girls' hostel at Srinagar</u>	<u>15.11.2022</u>	<u>2170000</u>
<u>03</u>	<u>Underwater video photography and data collection for restructuring of damaged slop protection at Chauras</u>	<u>25.01.2022</u>	<u>20036</u>
<u>04</u>	<u>Repair/Renovation and arrangement of toilets at Chauras</u>	<u>08.12.2021</u>	<u>817900</u>
<u>05</u>	<u>Development and strengthening and resurfacing at Chauras</u>	<u>15.02.2024</u>	<u>681854</u>
<u>06</u>	<u>Special repair and maintenance work of girls' hostel Tehri</u>	<u>15.06.2024</u>	<u>2302400</u>
<u>07</u>	<u>Development and strengthening/resurfacing of roads at Pauri</u>	<u>20.06.2024</u>	<u>798121</u>
<b><u>Total</u></b>			<b><u>7524897</u></b>

The above table shows that Rs. 7524897 was lying with construction agency from one to four financial years but due to lackadaisical approach of university these amounts were not transferred to the account of university.

The above example is sufficient to prove why the amount of Rs. 37045000 was lying unsettled and due to being old cased the papers of advances would be misplaced. Since the paper of above amount is not being put up to audit party and the same information is not available with CPWD hence it is a matter of serious nature.

On this being pointed out the authority replied that detail of advances is to be reconciled with CPWD. After reconciliation the details will be provided to audit team. Since the opening balance is pending more than 10 years, therefore records yet to be traced. Work completion certificate and utilization certificate of the work assigned in lieu of advance is to be received from the CPWD. Concerning person dealing with the CPWD is responsible for it. Correspondence will be made with CPWD to withdraw the amount of Rs. 7524897.

The reply is not acceptable because no efforts were seen in the files. No correspondence was done with the related persons/ offices. The reply is self-explanatory that the University have no record regarding the above objected advance, and it is being shown as repair and maintenance advance in the balance sheet of the University continuously. The matter is serious hence it is recommended that an enquiry committee should be constituted by the University to find out the matter.

Hence, the matter of, "Papers are not available of advances given for Repair and Maintenance of Rs. 3.70 crores due to long period of time (more than 12 years) is being brought in the notice of higher authority.

**Reference Number: OBS-1814724**

**Para 5. Cash book was not being written in some section of HNBGU, Srinagar Pauri Garhwal.**

According to General Accounting Rule 1990, every such officer (referred to in this rule as the Head of the Office) should maintain a cash book in Form G.A.R. 3. All monetary transactions should be entered in the cash book as soon as they occur and attested by the Head of the Office in token of check.

Test check of records of HNBGU, Srinagar Pauri revealed that centralised cash book was not being maintained. Cash book was being maintained by every Departments and Sections but the same was not maintained properly. In test check of audit, it was also found that some sections of this university were not being maintained the cash book in compliance of above rules. The details are discrepancies found during the audit are being given-

S.N .	Name of section	Discrepancies found
01	Chief Warden Office	<u>Cash book was not being maintained properly. Only expenditure was being noted. Receipts of the section was not being noted in the cash book. Closing balance at the end of month was not being calculated resulted the balance of cash book at the end of month March of the year 2024 was not calculated.</u> <u>There was difference between cash book figure and the amount taken as closing balance of the cash book and closing balance of passbook at the time of preparing Balance sheet of the University.</u> <u>Absent of above discrepancies financial irregularities could not be denied.</u>

02	<b>DSW</b>	<p>Cash book was not being maintained properly. Only expenditure was being noted. Receipts of the section was not being noted in the cash book. Closing balance at the end of month was not being calculated resulted the balance of cash book at the end of month March of the year 2024 was not calculated.</p> <p>There was difference between cash book figure and the amount taken as closing balance of the cash book and closing balance of passbook at the time of preparing Balance sheet of the University.</p> <p>Stock Register, Purchase files and Vouchers of selected month was not put up for audit.</p> <p>Absent of above discrepancies financial irregularities could not be denied.</p>
03	<b>Student Union A/c</b>	<p>Cash book was not being maintained properly. Only expenditure was being noted. Receipts of the section was not being noted in the cash book. Closing balance at the end of month was not being calculated resulted the balance of cash book at the end of month March of the year 2024 was not calculated.</p> <p>There was difference between cash book figure and the amount taken as closing balance of the cash book and closing balance of passbook at the time of preparing Balance sheet of the University.</p> <p>Absent of above discrepancies financial irregularities could not be denied.</p>
04	<b>Sports Section</b>	<p>Cash book was not being maintained properly. Only expenditure was being noted. Receipts of the section was not being noted in the cash book. Closing balance at the end of month was not being calculated resulted the balance of cash book at the end of month March of the year 2024 was not calculated.</p> <p>There was difference between cash book figure and the amount taken as closing balance of the cash book and closing balance of passbook at the time of preparing Balance sheet of the University.</p> <p>Absent of above discrepancies financial irregularities could not be denied.</p> <p>Old advances are not being adjusted from many years. A separate para is written in the audit.</p>
05	<b>Pharmacy</b>	<p>Cash book was not being maintained properly. Only</p>

		<p>expenditure was being noted. Receipts of the section was not being noted in the cash book. Closing balance at the end of month was not being calculated resulted the balance of cash book at the end of month March of the year 2024 was not calculated.</p> <p>There was difference between cash book figure and the amount taken as closing balance of the cash book and closing balance of passbook at the time of preparing Balance sheet of the University.</p> <p>Absent of above discrepancies financial irregularities could not be denied.</p>
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Give the reconciliation and reason of difference if any of the Departments and Sections given below in the table-

**HEMVATI NANDAN BAHUGUNA GARHWAL UNIVERSITY SRINAGAR (GARHWAL)**

S.n	Name of Department	Name of Bank	Account No.	Closing Balance of Cash Book as on 31.03.2024	Closing balance of passbook as on 31.03.2024	Difference if any
1	Accounts	SBI	30676515394	5,77,98,529	6,02,46,060	-24,47,531
2	Accounts	SBI	30703830429	20,42,34,722	19,24,21,684	1,18,13,038
3	Accounts	SBI	32606053345	14,84,66,734	7,40,09,587	7,44,57,147
4	Accounts	SBI	31325016150	45,99,850	59,87,623	-13,87,773
5	Project J K Joshi	SBI	40086920010	635	586	49
6	Project Mona Semalty	CANARA	3485101002536	=	1,107	-1,107
7	ICSSR S K Gupta	CANARA	3485101002535	=	1,11,558	-1,11,558
8	UGCDAE CSR Ajay Semalty	CANARA	3485101001693	2,512	2,512	=
9	UCOST	UNION BANK	526002011014815	517	517	0
10	PDF Ashok Kumar	SBI	37034178651	1,49,02,140	1,50,19,251	-1,17,112
11	UGCBSR Research Startup Grants	CANARA	3485101001230	13,54,428	13,54,428	=
12	Impress ICSSR	CANARA	3485101002230	25,783	25,783	=
13	R K Maikhuri	UBI	526002011014844	2,745	2,745	0
14	Munesh Kumar	AXIS BANK	917010032500356	89,336	89,336	=
15	UGC DAE CSR	SBI	41965127196	2,53,114	2,53,114	-1
16	PMMNMTT	UBI	526002011013550	17,84,654	17,84,654	-0
17	OLD JRF	Punjab & Sindh	854000400000034	2,90,062	2,82,342	7,720
18	OLD Merge Scheme	UBI	526002010001193	1,30,31,005	1,30,31,005	0
19	Project Grants Related	UNION BANK	526002010001211	16,24,972	9,30,503	6,94,469

20	<a href="#">ICSSR Fellowship</a>	<a href="#">CANARA</a>	<a href="#">3485101001714</a>	<a href="#">29,24,581</a>	<a href="#">29,24,581</a>	=
21	<a href="#">Related Conference</a>	<a href="#">CANARA</a>	<a href="#">3485101001985</a>	<a href="#">8,93,222</a>	<a href="#">8,93,222</a>	=
22	<a href="#">Academic Activity Centre</a>	<a href="#">SBI</a>	<a href="#">36049511865</a>	<a href="#">36,70,001</a>	<a href="#">46,94,389</a>	<a href="#">-10,24,388</a>
23	<a href="#">Physical Education</a>	<a href="#">SBI</a>	<a href="#">38073725635</a>	<a href="#">21,63,417</a>	<a href="#">21,63,601</a>	<a href="#">-184</a>
24	<a href="#">Udhyan Sodh Kendra</a>	<a href="#">UBI</a>	<a href="#">526002011010514</a>	<a href="#">11,21,467</a>	<a href="#">9,787</a>	<a href="#">11,11,680</a>
25	<a href="#">Chief Hostel Warden</a>	<a href="#">SBI</a>	<a href="#">30486699556</a>	<a href="#">1,48,89,694</a>	<a href="#">1,50,16,137</a>	<a href="#">-1,26,443</a>
26	<a href="#">MBA</a>	<a href="#">UBI</a>	<a href="#">526002011000269</a>	<a href="#">14,41,399</a>	<a href="#">1,14,51,399</a>	<a href="#">-1,00,10,000</a>
27	<a href="#">YOGA</a>	<a href="#">UBI</a>	<a href="#">526002010000585</a>	<a href="#">21,72,013</a>	<a href="#">21,72,013</a>	<a href="#">0</a>
28	<a href="#">YOGA (Extension Centre)</a>	<a href="#">UBI</a>	<a href="#">526002011015013</a>	<a href="#">3,20,558</a>	<a href="#">3,20,558</a>	<a href="#">0</a>
29	<a href="#">Guest House Srinagar (G)</a>	<a href="#">PNB</a>	<a href="#">0854000100133492</a>	<a href="#">4,98,472</a>	<a href="#">5,11,707</a>	<a href="#">-13,235</a>
30	<a href="#">USIC</a>	<a href="#">UNION BANK</a>	<a href="#">526002011013445</a>	<a href="#">7,60,436</a>	<a href="#">7,60,436</a>	=
31	<a href="#">Drawing &amp; Painting</a>	<a href="#">SBI</a>	<a href="#">31414413431</a>	<a href="#">20,77,148</a>	<a href="#">20,77,148</a>	<a href="#">-1</a>
32	<a href="#">B Com</a>	<a href="#">UNION BANK</a>	<a href="#">526002010002258</a>	<a href="#">29,85,817</a>	<a href="#">47,329</a>	<a href="#">29,38,488</a>
33	<a href="#">B Com</a>	<a href="#">UNION BANK</a>	<a href="#">526002010001413</a>	<a href="#">1,94,370</a>	<a href="#">5,982</a>	<a href="#">1,88,388</a>
34	<a href="#">C&amp;M</a>	<a href="#">PNB</a>	<a href="#">0854000100139399</a>	<a href="#">11,06,62,597</a>	<a href="#">10,40,66,260</a>	<a href="#">65,96,337</a>
35	<a href="#">C&amp;M</a>	<a href="#">UBI</a>	<a href="#">0526002010000262</a>	<a href="#">13,46,667</a>	<a href="#">13,46,667</a>	<a href="#">-0</a>
36	<a href="#">Sports</a>	<a href="#">SBI</a>	<a href="#">31099794305</a>	<a href="#">29,04,233</a>	<a href="#">28,26,964</a>	<a href="#">77,269</a>
37	<a href="#">DSW Sports</a>	<a href="#">SBI</a>	<a href="#">30396487384</a>	<a href="#">1,55,14,878</a>	<a href="#">1,55,14,878</a>	=
38	<a href="#">DSW</a>	<a href="#">SBI</a>	<a href="#">34822158212</a>	<a href="#">28,27,498</a>	<a href="#">28,27,498</a>	=
39	<a href="#">CMTHS</a>	<a href="#">SBI</a>	<a href="#">39611919251</a>	<a href="#">13,19,827</a>	<a href="#">13,30,038</a>	<a href="#">-10,211</a>
40	<a href="#">Affiliation</a>	<a href="#">HDFC</a>	<a href="#">50100439328982</a>	<a href="#">1,55,88,507</a>	<a href="#">6,27,63,503</a>	<a href="#">-4,71,74,996</a>
<b><u>Total</u></b>				<b><u>63,47,38,541</u></b>	<b><u>59,92,78,491</u></b>	<b><u>3,54,60,050</u></b>

Records were not put up to check the differences.

On this being pointed out by the audit the authority replied that few departments lack in maintaining the cashbook even after the providing sufficient directions. Instructions will be given to the sections to improve the writing of cashbook and periodically checked by competent authorities. A training session will be organized to improve their working skill and audit objection will be sort out. Reply of the authority was not tenable because cashbook is the key document of the university hence it should be maintained properly. Reconciliation and record keeping is also necessary for fare accounting of the University.

Hence the matter of, “Cash book was not being written in some section of HNBGU, Srinagar Pauri Garhwal” is being brought in the notice of higher authority.

**Reference Number: OBS-1783516**

**Para 6. Blocked of Funds amounting to Rs.50.93 crores and Non-Compliance with GFR 2017 Rules .**

During the scrutiny of the balance sheet, it was observed that various grants pertaining to the [Twelfth Five-Year Plan \(April 1, 2012, to March 31, 2017\)](#) and subsequent years remain unutilized. This includes significant amounts that have been idle for over seven financial years, contrary to the provisions outlined in the **General Financial Rules (GFR) 2017**.

**Key Findings:**

**Blocked Funds Identified:** The following unutilized grants were observed:

<b><u>Grant Description</u></b>	<b><u>Amount (INR)</u></b>
<a href="#"><u>Unutilised Grants (Plan XII)</u></a>	<a href="#"><u>18,48,69,714</u></a>
<a href="#"><u>Unutilised Grants (Plan XII- Wi-Fi Grant)</u></a>	<a href="#"><u>16,76,84,000</u></a>
<a href="#"><u>Fund for Remedial Coaching Cell (SC/ST/Minorities)</u></a>	<a href="#"><u>21,50,987</u></a>
<a href="#"><u>Establishment of Community Colleges</u></a>	<a href="#"><u>17,46,867</u></a>
<a href="#"><u>One Time Grant</u></a>	<a href="#"><u>10,50,74,600</u></a>
<a href="#"><u>Unutilized Grant (Non-Recurring) 2017-2018</u></a>	<a href="#"><u>4,17,74,000</u></a>
<a href="#"><u>Unutilized Grant (Non-Recurring) 2019-2020</u></a>	<a href="#"><u>59,93,639</u></a>
<b><u>Total</u></b>	<b><u>50,92,93,807</u></b>

**Non-Compliance with GFR 2017:** The following instances of non-compliance were noted:

**Rule 230:** There is a lack of evidence to suggest that efforts were made to avoid a last-minute rush to utilize these funds. Consequently, a significant amount remains blocked in unproductive ways.

**Rule 231:** Unspent balances have not been surrendered, despite the clear requirement to do so within the financial year to avoid fund lapses.

**Rule 232:** Funds appear to have been parked or blocked without appropriate approvals or plans for utilization, in violation of this rule.

**Rule 238:** Monitoring mechanisms were either absent or inadequate, resulting in the inability to utilize funds for their intended purpose in a time-bound manner.

**Rule 257:** There is no evidence of interest being accrued or accounted for on these idle grants, especially for those pertaining to loans or advances.

3.

**Circular Provisions:** Ministry of Finance circulars emphasize the importance of returning unutilized funds to the **Consolidated Fund of India** unless explicitly revalidated. This step was not adhered to for the identified blocked funds.

**Implications:**

**Financial Impact:** The blocking of INR **50,92,93,807** has contributed to fiscal inefficiencies and the loss of opportunity to deploy these funds for productive purposes.

**Non-Compliance:** The failure to comply with GFR provisions and Ministry of Finance guidelines constitutes a significant procedural lapse.

**Accountability:** The absence of timely action on fund utilization highlights gaps in financial monitoring and accountability.

**Recommendations:**

**Immediate Utilization or Surrender:**

Unutilized funds should either be expeditiously utilized for their intended purposes or surrendered to the Consolidated Fund of India.

2.

**Strengthen Monitoring Mechanisms:**

Implement robust fund monitoring systems, such as the **Public Financial Management System (PFMS)**, to ensure timely and efficient utilization.

3.

**Accrue Interest:**

Ensure proper accounting of interest on idle funds, where applicable, to mitigate financial losses.

4.

**Compliance with Rules:**

Enforce strict adherence to GFR provisions, including the surrender of unspent funds and prohibition of fund parking.

5.

**Accountability Measures:**

Initiate inquiries into the reasons for non-utilization and take corrective measures to prevent recurrence.

**Conclusion:** The observed non-utilization of grants not only contravenes the GFR 2017 but also highlights a lack of financial discipline and planning.



Immediate corrective action is essential to ensure compliance, financial efficiency, and the effective deployment of public funds for their intended objectives.

On enquired upon above Entity replied that point 1: Figures are verified as per annual accounts. Point 2: These unutilized grant are long pending and information will be shared with auditors once the records are being traced.

Reply of the entity is with line of audit observation hence matter is brought to the notice of higher authority

**Reference Number: OBS-1785686**

**Para 7. Miscellaneous advances of Rs. 53.51 lakh not adjusted even after the laps of more than 11 financial years in HNBGU Srinagar.**

According to GFR rules 323 (1) Advances for Contingent and Miscellaneous purpose. The Head of the Office may sanction advances to a Government Servant for purchase of goods or services or any other special purpose needed for the management of the office, subject to the following conditions: - (i) The amount of expenditure being higher than the Permanent Advance available, cannot be met out of it. (ii) The purchase or other purpose cannot be managed under the normal procedures, envisaging post- procurement payment system. (iii) The amount of advance should not be more than the power delegated to the Head of the Office for the purpose. (iv) The Head of the Office shall be responsible for timely recovery or adjustment of the advance. Rule 323 (2) The adjustment bill, along with balance if any, shall be submitted by the government servant within fifteen days of the drawl of advance, failing which the advance or balance shall be recovered from his next salary(ies). Read with Rule 57 of GFR 2017 under title "Control of Expenditure against Budget" and specially point (i) to (iv) of Rule 57 (5) says that the head of the Department and the Account Officer shall be jointly responsible for the monthly reconciliation of the figures given in the accounts maintained by the Head of the Department with those appearing in the Account Officer's books.

Test check of advance ledger book of HNBGU, Srinagar, Pauri revealed that the University has given miscellaneous advances to the Department/staff but not adjusted till 31.03.2024. The total amount of advances shown as opening balance on dated first April 2013 was Rs. 5480226 and at the end of financial year 2023-24 it was Rs. 5351146 only Rs. 129080 was adjusted in the financial year of 2023-24 and was still unadjusted till date of audit. Total 301 cases out of 303 were pending of amounting Rs. 5348146 as it was only in two case Rs. 129080 was adjusted during the year.

On this being pointed out by audit the University replied that these advances are pending from very long period of time for which no adjustment vouchers received. Concerning authorities who have sanction and not cleared the advances are responsible for unadjusted advances. The reply is not tenable because Rs. 53.51 lakh is a big amount, and these advance amounts are very old (up-to 11 years) and the persons who had taken as advance might retired or dead or transferred. Hence, it could not be denied that the adjustment of these amounts is not easy. Due to lackadaisical approach towards taking the adjustment of these advances made it

difficult because second and third advances were given without taking adjustment of previous advance. These issues were raised many times in audit but there were no results.

Hence, the matter, “Miscellaneous advances of Rs. 53.51 lakh not adjusted even after the laps of more than 11 financial years” is being brought in the light of higher authority.

**Reference Number: OBS-1787764**

**Para 8. Avoidable payment of property tax to Nagar Palika Parishad, Srinagar Pauri Garhwal amounting to Rs. 4.98 Lakhs.**

As per the provisions of the [Act 285](#) of the Indian Constitution the properties of the Union Government are exempted under state taxation (In federal structure of the Country).

Further as per [officer Memorandum](#) No. N-11025/26/2003-UCD dated 17-12-2009 of Ministry of Urban Development UCD/LSD Section, Government of India, No Property tax will be paid by Union of India (UOI).

The University is fully funded by the Government of India and performing one of the most sovereign obligations of the country to impart the higher education to the society and entitled to exemption from any such taxes under the said Act.

Further as per Honorable Delhi [High Court](#) verdict on the ISI vs South Delhi Municipal Corporation on 14/03/2016, the article 285 provides the immunity to Central Government establishment from the State taxation.

On scrutiny of the University records, the following inadmissible tax has been charged by Nagar Palika Parishad, Srinagar Pauri Garhwal amounting to Rs. 4.98 Lakhs and paid by the university during Financial Year 2019-20 to 2023-24.

Sr. No	Year	Property Tax (in Rs.)
1	2019-20	6346
2	<u>2020-21</u>	<u>117222</u>
3	<u>2021-22</u>	<u>125376</u>
4	<u>2022-23</u>	<u>122376</u>
5	<u>2023-24</u>	<u>126376</u>
	Total	<b>497696</b>

On pointing out on the above The University replied that the figures are correct as per records. Further correspondence with Nagar Nigam will be done in this matter.

Reply of the entity is with line of audit observation hence matter is brought to the notice of higher authority.

**Reference Number: OBS-1812940**

**Para 9 . Suboptimal Investment Practices Leading to Loss of Rs.68.43 lakh Interest Income .**

**Reference:** Rule 229(iv) and Rule 229(ix)(f) & (g) of General Financial Rules, 2017

**Observation:**

Rule 229(iv) of the General Financial Rules, 2017, mandates that all autonomous organizations should strive to maximize internal resource generation to attain self-sufficiency. Furthermore, Rule 229(ix)(f) & (g) emphasizes the importance of levying appropriate charges for services and exploring opportunities to maximize resource generation to reduce dependency on government budgetary support.

During the scrutiny of the General Provident Fund (GPF) accounts and its investments, it was observed that the university maintains a substantial amount in savings bank accounts under an auto-sweep facility. This practice allows for automatic conversion into fixed deposits once the threshold limit is exceeded, with the applicable interest rate for sweep accounts.

For the financial year 2023-24, an amount of ₹34.52 crore was deposited under the auto-sweep scheme and earned Rs.1,80,76,358/- as interest on sweep deposits. However, analysis revealed that this investment method is suboptimal compared to available fixed deposit (FD) schemes and bonds.

The university's average FD interest rate for the financial year was calculated at 7.22%. Had the amount of ₹34.52 crore been invested in such fixed deposits, the university would have earned ₹2,49,19,630/-, which is ₹68,43,272/- more than the interest earned under the current auto-sweep arrangement.

**Implications:**

The current investment strategy results in a significant loss of potential interest income. The university's reliance on suboptimal investment practices does not align with the principles of maximizing internal resource generation as outlined in GFR Rule 229.

**Recommendation:**

The university should review and revise its investment strategy to ensure the optimal use of available funds.

Investments should be made in higher-yield instruments such as fixed deposits or bonds, as per the applicable rules and guidelines.

A regular review mechanism should be established to monitor the performance of investments and ensure adherence to financial prudence.

This would ensure compliance with GFR provisions and contribute to the university's financial sustainability by minimizing dependency on government budgetary support.

On pointing out on the above The University replied that the balance fund in the GPF bank account is invested after the meeting of investment committee. The balance in auto sweep account is now invested in SBI FD after the meeting.

Reply of the entity is not tenable because being autonomous body university has to invest their saving promptly in order to generate healthy revenue.

Matter is brought to the notice of higher authority.

### **PART-III**

*(Follow up on findings outstanding of previous Inspection Reports)*

**(B)(i)** Year wise details of paras outstanding from the previous inspection reports are as given below: -

S l. N o.	AIR No & Year	Paras outstanding/ submitted for settlement		Paras settle during audit		Paras unsettled	
		Para no.		Para no.		Para no.	
		II - A	II - B	II - A	II - B	II - A	II - B
1.	102/ 2015- 16	--	2 (ii)	--	--	--	2 (ii)
2.	120/ 2016- 17	1	5	--	--	1	5
3.	31/ 2017- 18	--	1, 2, 4	--	--	--	1, 2, 4
4.	63/ 2018- 19	2	1, 4, 5	--	--	2	1, 4, 5
5.	37/ 2019- 20	1	1	--	--	1	1
6.	25/ 2020- 21	--	2, 3(A), (B), 7	--	--	--	2, 3(A), (B), 7
7.	47/ 2021- 22	2, 3	1, 5	--	--	2, 3	1, 5

8.	PR-50515/ FV-76528/ 2022-23	1, 4	1, 2	--	2	1, 4	1
9.	PR-98756/ FV-76528 2023-24	1, 2, 3, 4, 5	1, 2, 3, 4, 5, 6(i), 6(ii)	--	1, 6 (ii)	1, 2, 3, 4, 5	2, 3, 4, 5, 6(i)

**(B)(ii)** Details of paras outstanding from the previous inspection reports are given below: -

SL. NO.	Period of IR	Para No.	Brief of Description	Remarks
1.	102/2015-16	Part - II B Para 2 (ii)	Difference of Rs. 1.77 Lacs and Rs. 3.54 Lacs in records of sports dept.	
2.	120/2016-17	Part - II A Para 1	In fructuous expenditure of Rs. 28.71 crore in phase I due to Non-completion of Phase-II and Phase-III	
		Part - II B Para 5	Excess payment of Rs. 830500 from GPF.	
3.	31/2017-18	Part - II B Para 1	Blockage of funds Rs. 5.21 crore in bank.	
		Part - II B Para 2	Non-recovery of liquidated damages Rs. 5.14 Lacs from construction agencies.	
		Part - II B Para 4	Excess payment of grade pay Rs. 162400 due to incorrect pay fixation.	

		STAN - 1	Blockage of interest amount Rs.6.37 crore.	
		STAN - 4	Irregular payment of LTC adjustment.	
4.	63/2018-19	Part - II A Para 2	Irregular payment Rs. 19.08 lakh	
		Part - II B Para 1	Blockage of interest amount Rs. 10.29 crore.	
		Part - II B Para 4	Non recovery from canteen Rs 16.37 lakh	
		Part - II B Para 5	Pay fixation not done as per rule	
5.	37/2019-20	Part - II A Para 1	LTC के बिलों को रद्द न मानते हुये रु. 27.02 लाख की वसूली न किया जाना।	
		Part - II B Para 1	Balance money of 4.18 not surrendered	
6.	25/2020-21	Part - II B Para 2	₹25,10,139/- के LTC अग्रिमों की वसूली न किया जाना।	
		Part - II B Para 3(A)	Due to non-settlement of works account balance amount of Rs.25.85 lakh of works completed in financial year 2018-19 lying with CPWD.	
		Part - II B Para 3(B)	Accounts of works amounting to Rs.343.77 lakh not settled.	
		Part - II B Para 7	Infructuous expenditure of Rs.98100.00 on biometric machines not used after the purchase	

7.	47/2021-22	Part - II A Para 2	पर्यवेक्षण की कमी के कारण रु. 751.24 लाख के कैंटीनों का अनुपयोगी पड़े रहना।	
		Part - II A Para 3	विश्वविद्यालय की उदासीनता के कारण रु. 1717.18 लाख व्ययोपरांत भी उद्देश्यों का अप्राप्त रहना।	
		Part - II B Para 1	विश्वविद्यालय की सम्पत्ति तथा संसाधनों का दुरुपयोग कर हॉस्टल मैस संचालकों को अनुचित लाभ पहुंचाना।	
		Part - II B Para 5	GFR 2017 के नियम विरुद्ध CPWD को कार्य सौंपे जाने के कारण विश्वविद्यालय को रु. 13.78 लाख की हानि।	
8.	PR-50515/ FV- 76528/2022 -23	Part - II A Para 1	Short recovery of Income Tax due to non-accounting of perquisites as income amounting to Rs. 1.59 Crores.	
		Part - II A Para 4	Sponsoring agency pull back funds amounting to Rs.3.69 crores due to lackadaisical approach of the University	
		Part - II B Para 1	उपकरण की खरीद एवं प्रोजेक्ट हेतु प्राप्त धनराशि का बचत खाते में 12 वर्ष से अवरुद्ध रहना।	
		Part - II B Para 2	Non adherence of government prescribed pattern of investment.	(Updated in current audit, Hence Para may be dropped OBS-1812940)
9.	PR-98756/ FV-76528 2023-24	Part - II A Para 1	Blockade of Funds of Rs. 5.23 crore due to non-closing of accounts of completed sponsored projects.	
		Part - II A	Unfruitful expenditure of Rs.103.23 lakhs due to non-implementation of IUMS project	



	Para 2	completely.	
	Part - II A Para 3	Non recovery of Rs. 1.35 crore besides penalty from NICSI for dumping un-necessary material and incomplete project execution.	
	Part - II A Para 4	Non-achievement of objectives of scheme viz. increasing infrastructure in Chemistry Department of Rs. 1.21 crore even after the lapse of 12 financial year	
	Part - II A Para 5	Non- adjustment of outstanding advances of Rs. 47.28 crores.	
	Part - II B Para 1	Rs.52.44 lakhs less deduction of TDS on the non-exempted 4% NPS contribution (Employer)	(Updated in current audit, Hence Para may be dropped OBS-1802255)
	Part - II B Para 2	सामान्य वित्तीय नियमावली 2017 का उल्लंघन कर रु. 3.74 करोड़ के प्रिंटिंग सम्बन्धी कार्य को संपादित कराया जाना।	
	Part - II B Para 3	Objectives were not achieved even after the expenditure of Rs. 32.63 lakh in Dr. Ambedkar Centre of Excellence (DACE) scheme.	
	Part - II B Para 4	पुस्तकालय द्वारा पुस्तकों के भौतिक सत्यापन सम्बन्धी नियमों का अनुपालन न किया जाना।	
	Part - II B Para 5	University Loses at Least Rs. 66.34 Lakhs Due to Mismanagement	
	Part - II B Para 6 (i)	विश्वविद्यालय द्वारा रु. 261958/- मूल्य के निष्प्रयोज्य/ अप्रचलित/ अनुपयोगी सामग्री का निस्तारण न किया जाना।	
	Part - II B	Inadequate internal control system	(Updated in current audit, Hence Para

		Para 6 (ii)		may be dropped)
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#### **PART-IV (Best Practice)**

#### **PART-V (Acknowledgement)**

#### **Disclaimer**

The inspection report has been prepared on the basis of information furnished and made available by the Hemvati Nandan Bahuguna Garhwal University Srinagar (Garhwal). The office of the Principal Director of Audit (Central) Lucknow Branch Prayagraj, disclaim any responsibility for misinformation/non-information on the part of the Hemvati Nandan Bahuguna Garhwal University Srinagar (Garhwal).